

Maine Department of Corrections (MDOC)
Division of Juvenile Services (DJS)
Cumberland County FY21 Community Development Block Grant Application
January 21st, 2021



Colin O'Neill, LCSW, Associate Commissioner
Sonja Morse, Juvenile Data & Research Coordinator

CHECKLIST

SUBMIT COMPLETED CHECKLIST WITH APPLICATION

Please submit each section of the application, including this checklist:

- A. Cover Page**, *limit 1 page*
- B. Summary Sheet**, *limit 1 page*
- C. General CDBG Application Narrative Questions**, *6-page limit*
- D. Budget: Revenues and Expenditures**, *limit 1 page*
Budget worksheet MUST match budget listed on the Cover Page, Summary page, and in the narrative
- E. Demonstration of Endorsement by Elected Officials**
- F. Multi-community Additional Questions & Signature Page***

*Not Applicable for this Project.

Required documents for non-profit organizations:

* Exempt from the following documents, State Agency Status

- Verification of 501(c)3 Status**, *limit 1 page*
- Agency Organizational Chart** to show how the proposed program fits into the overall organizational structure; include program staff or positions, *limit 1 page*
- Most Recent Agency Operating Budget Summary**, *limit 1 page*
- Most Recent Independent Auditors Report and identified findings** or *if an Audit is not available* the most recent 990 Financial Statement
- Complete list of Board Members**

Sonja Morse, Data & Research Coordinator

1/21/2021

Checklist Completed By

Date:

2021 GENERAL APPLICATION COVER PAGE

Application Type	<input checked="" type="checkbox"/> General - non- eco dev. <input type="checkbox"/> General - Economic Development <input type="checkbox"/> General - Multi-Jurisdictional		
Lead Town/City/ Agency	Maine Department of Corrections		
Project Name	Department of Corrections Juvenile Residential Home		
Mailing Address	25 Tyson Drive, 111 SHS, Augusta, ME, 04330		
Project Address	Plot of Land, on 675 Westbrook Street, South Portland, ME 04106		
Authorized Official	Colin O’Neill, Associate Commissioner	Phone 207-287-4362	Email Colin.oneill@maine.gov
Project Director	Sonja Morse, Juvenile Data & Research Coordinator	Phone 207-458-2076	Email Sonja.morse@maine.gov
Financial Contact	Donna Boutin, Accounting Specialist	Phone 207-287-5154	Email Donna.Boutin@maine.gov
Person who completed the Application	Sonja Morse, Juvenile Data & Research Coordinator	Phone 207-458-2076	Email Sonja.morse@maine.gov
Amount of CDBG Funds Requested	\$370,000.00	Total Project Budget \$695, 312.50	
DUNS Number	6168197770000	Tax ID: 016001001	

Name and Signature of Authorized Official

Date

1/21/2021

_____ Colin O’Neill _____

GENERAL APPLICATION SUMMARY SHEET

1. **HUD National Objective.** Indicate which National Objective this program activity will address; choose one

Low- and Moderate-Income Clientele (LMC): an activity which provides benefits to a specific group of persons of which at least 51% qualifies as low/mod income.

Does this activity benefit a population that HUD presumes to be low to moderate income, including *abused children, elderly persons, battered spouses, homeless persons, illiterate adults, severely disabled adults, persons living with AIDS, and migrant farm workers*? No Yes (please circle appropriate population)

Low- and Moderate-Income Area Benefit (LMA): an activity *which is available to benefit all the residents of an eligible area/census tract, plus housing authority properties.*

If you choose LMA, please provide a map and outline on the map the area that your program serves.

2. **HUD Program Objectives.** Indicate which HUD program objective this program will address; choose one:

Creating a Suitable Living Environment

Providing Decent Affordable Housing

Creating Economic Opportunity

3. **Beneficiaries.**

A. Describe the beneficiaries or clients served by the program.	A. Juvenile Justice involved Youth, aged 14-20.
B. How many Cumberland County residents will be served by the proposed program? (unduplicated -per year)	B. 20 youth per year, will be served.
C. How many are <i>low to moderate income Cumberland County residents</i> ?	C. 71.81% are LMI.

4. **Documentation**

A. How will the beneficiaries' information be collected and documented?	A. Census data for area wide benefit projects.
B. How will the outcomes be measured, collected, and documented?	B. Staff will submit a quarterly report summarizing the work that has been completed to date.

Please limit the Public Service Worksheet to 1 Pages.

GENERAL APPLICATION QUESTIONS

Project Summary

The Maine Department of Corrections (MDOC), Division of Juvenile Services (DJS) is committed to the result that all Maine youth successfully transition into adulthood. The DJS's contribution to this result is to ensure that all justice-involved youth experience a fair, equitable, and responsive juvenile justice system that provides them with positive outcomes. The DJS is committed to reducing the use of institutional secure confinement by increasing the capacity and use of community-based programming and supports.

The State of Maine owns land near Long Creek Youth Developmental Center (LCYDC) in South Portland. MDOC will build an 8-bed non-secure residence for youth, aged 14-20 involved with the juvenile justice system, for up to 20 youth per year. The new home will consist of bedrooms, bathrooms, a living room, meeting/classroom space, a dining room, a full kitchen, a staff office, and a laundry room.

The program staff will organize and implement various opportunities in the community with assistance from mentors and volunteers. The youth will be supported as they navigate the systems necessary for successful transition and independence, such as; work, education, grocery shopping, banking, transportation, housing, obtaining critical documents, and identifying service providers. The program will also be involved in doing community service projects, in order to give back to the community that the home is located. **This will increase positive long-term changes in social health and economic growth in the community.**

Through strength-based, individualized, and youth-driven models, the young people will strengthen life skills, build resilience, make pro-social connections, and gain the confidence to prepare them to live successfully in the community. Youth will have access to education, employment, pro-social recreational and leisure activities, community service, medical care, substance use treatment, mental health services, and mentoring, as needed. The program will engage with families, natural supports, mentors, and community resources to enhance community connectedness and belonging.

Need for the Activity

We recognize and have research to support that justice involved youth reentering the community experience difficulties attaining housing, education, and steady employment. MDOC has no residential or non-secure transitional program for male justice-involved youth. MDOC understands the critical need for a 'warm handoff' to services and the difficulty in doing so within a service environment that lacks reentry programming. This exciting proposal will expand Maine's capacity to meet youth community reintegration needs and enhance stable and secure transitional housing. There are thousands of young people under the age of 25 with juvenile or adult records living in Maine without the benefit of reentry and reintegration support as they transition to adulthood. Youth in Maine who are committed and released back into the community for additional supervision recidivate at a rate of 42% and a rate of 53% after

discharge.¹ This house will improve recidivism rates due to daily supervision and supports. Post-discharge, these young people face numerous obstacles to full participation and integration into society², including barriers to securing employment, housing, and education.

In Cumberland and York county 33% of young adults (aged 18-24) were in shelters, transitional housing, or unsheltered, from October 2017 to September 2018.³ A snapshot of one night in January 2019, identified that there were 142 households across the state that were experiencing homelessness unsheltered, or in emergency shelters or transitional housing programs.⁶

According to a 2020 report, Cumberland county is the highest self-reported student homelessness at 1.04% (317 individual students) and York County is lower at .47%.⁴ In addition, the housing cost burden is highest in Cumberland (33%) and York (32%) counties.⁸ This identifies an increased need for stable housing in southern Maine, especially for the vulnerable population of justice involved youth. This South Portland location is considered Block 4, Census Tract 30, the Low to Moderate Income (LMI) is 71.81%. Approximately 6,300 people in this specific neighborhood are LMI, indicating that this new build indirectly could benefit the 6,300 people and the youth that will be served directly from this program.⁵ The benefits could include access to community service, community betterment, and belonging. **The project will directly relate to community Capital Investment by providing a permanent structure change that provides overall value and use in the community.**

Housing instability is a significant issue for individuals with criminal and juvenile records. Nationally, there is an overlap between homelessness and justice system involvement, with 44% of homeless youth reporting experience inside a jail, prison, or a juvenile center.⁶ There are minimal housing supports available for youth who do not have a safe family home to return to after being incarcerated. Housing authorities and landlords often restrict access to housing for those with criminal backgrounds. Young people with juvenile charges may find themselves locked out of housing available to them before being incarcerated due to restrictions and background checks. For some parts of the state, finding stable and affordable housing is particularly challenging. On average, in Maine, about 34% of households are 'burdened,' or pay more than 30% of their income towards rent or mortgage expenses. In Cumberland County, the location of LCYDC and the home community for many confined youth, that burden is highest

¹ Dumont, R., and King, E. (2018). Youth recidivism: Diversion to discharge in Maine's juvenile justice system. The University of Southern Maine. Retrieved from <http://justiceresearch.usm.maine.edu/>

² Hawes, S., King, E., Sanchez, M., and Shaler, G. (2017). Unsealed Fate: The unintended consequences of inadequate safeguarding of juvenile records in Maine. The University of Southern Maine. Retrieved from <https://cpb-us-w2.wpmucdn.com/wpsites.maine.edu/dist/2/115/files/2018/05/UnsealedFate-w9c6fz.pdf>

³ System Performance Measure Data run from Maine Housing, from Data Deck provided by Maine Housing.

⁴ Sanchez, Mara MPPM; King, Erica MSW; and Dumont, Robyn MPPM, "From Pipelines to Informing Place-Based Strategies for Maine's Older Youth" (2020). *Justice Policy*. 34. <https://digitalcommons.usm.maine.edu/justice/34>

⁵ U.S. Department of Housing & Urban Development. Retrieved from <https://hud.maps.arcgis.com>

⁶ Coalition for Juvenile Justice. (2016). Youth homelessness and juvenile justice: Opportunities for collaboration and impact. Volume 1, Issue 1. Retrieved from http://www.juvjustice.org/sites/default/files/resource-files/policy%20brief_FINAL.compressed.pdf

for the state, spiking at 37%⁷, and homelessness is also higher than the state average.⁸ **Young people reentering Maine communities after a period of confinement need increased housing support.**

Management of the Proposed Activity

The Maine Department of Corrections (MDOC) has a history of running two similar program (Bearings House & STEPS) and previously contracted with a service provider that provided a home for justice involved youth. MDOC has the staffing expertise in project management, grant monitoring, and has the infrastructure and expertise to carry out the project effectively.

Construction Management- Colin O’Neil, LCSW, Associate Commissioner of the Division of Juvenile Services, or designee, will be responsible for overseeing the entire project, and has over two decades of experiences working in Juvenile Facility and Community Corrections. Mr. O’Neill has extensive experience managing secure and non-secure justice involved residences.

Grant Management: Sonja Morse, M.A., Juvenile Data and Research Coordinator will be responsible for managing the grant. Ms. Morse has extensive experience in federal and state grant monitoring, contract monitoring, and data collection.

Program Management- Pam Richards, MSW, Deputy Superintendent of Treatment Services at Long Creek Youth Development Center, or designee, has over a decade of experience managing secure and non-secure justice involved residences. Ms. Richards will be responsible for program management following the completion of the house construction.

The program will collaborate with state-contracted services and local providers to meet the youth's needs within the home. While services are somewhat limited in this rural state, Maine agencies have a history of working together across jurisdictions to partner and work toward common goals. Maine's 'small town' character makes it an ideal site to demonstrate the impact of strategic collaboration on youth outcomes. A cross-system housing group meets monthly to discuss youth housing needs and puts forth unique alternatives to improve secure and supportive housing. MDOC is committed to working and collaborating with housing expertise to ensure sustainability within the community.

Readiness to Proceed

MDOC **must complete** the following items to initiate the project;

1. Submit a Public Improvement Project Request to Bureau of General Services (BGS).
2. BGS will assign a construction manager to the project.
3. MDOC will hire an Architectural company then hire a construction company.

⁷ American Community Survey. (2018) Burdened households 2006-2011. Retrieved from <https://www.census.gov/programs-surveys/ahs.html>

⁸ Maine Department of Education. (2018). Reported homelessness in student population. Data provided by the Maine Department of Education.

4. MDOC will meet Federal Labor Standards through the Davis-Bacon Act and Environmental Protection Agency (EPA) standards.
5. MDOC will comply with the Lead-Based Paint Poisoning Prevention Act, section 401 (b), listed in 24 CFR Part 32.
6. MDOC will have building access to all handicapped persons in building plans.
7. MDOC will work with the contractor to complete all City and State Building Codes and obtain all applicable permits.

MDOC **has the following items in place** to initiate the project;

1. MDOC has received verbal approval from BGS to use the state-owned land for building.
2. MDOC has received a building estimate.
3. MDOC has a policy to address Fair Housing and Equal Opportunity Employment.
4. MDOC has secured community support from local housing professionals, legislative professionals, and non-profit service providers.
5. MDOC has a scheduled meeting on January 25th, 2021 at 10:30AM, with the Planning Director, the Director of Code Enforcement, the Deputy Code Enforcement Officer, as well as a Deputy Fire Chief to discuss code and permit requirements.
6. MDOC has the infrastructure, staffing experience, expertise, and historical success in similar programs to effectively execute this project.

The estimate provided was originally for a selective demolition project with an existing cement slab for building; therefore, a new estimate will be needed. Due to time constraints, the new estimate was not provided prior to the application due date.

Budget for the Project

The total cost of the project is **\$695, 312.50** MDOC is asking for \$370,000.00 in this application. The \$370,000.00 will be broken down into three categories: Materials and Supplies (\$300,000.00); Labor (\$60,000.00); and Project Administration (\$10,000.00). On average, a 2,500 sq. ft @ \$225 per sq. foot. (Includes excavation, foundation, driveway, water/sewer or septic/well, all material, frame, roof, siding, electrical, plumbing, heating, flooring, kitchen/bath, paint - from website <http://www.builtbyadams.com/custom-home-pricing>.) will be **\$562, 500.00** for Materials and supplies.

MDOC is committed to put a minimum of \$100,000 of in-kind contributions to this project, which is a 14% match to the project. The contributions include employees of the State and/or contracted employees. MDOC has a projected cash match of \$325,312.50, which is 47% of the project, this cash will be divided among materials, labor, and project management. In total, MDOC will put forth a 61% match to the project.

Implementation Schedule

Project Task	Estimated Completion Date
Submit a Public Improvement Project Request to Bureau of General Services (BGS).	03/01/21-04/01/21
BGS assign Project Manager.	04/01/21-05/01/21
MDOC hire Architectural Firm to develop plans for the building.	05/31/21-06/30/21
MDOC will select a construction company for building the home.	07/01/21-07/31/21
Construction Start Date.	08/01/21-09/01/21
Construction End Date.	09/01/22-10/01/22

Need for CDBG Program Funds

MDOC is seeking funding opportunities for the construction of the new Juvenile Home from the Cumberland County Community Development Block Grant, in addition to this grant application. All MDOC youth will have access to state-contracted services, MDOC employees will staff the home as an in-kind contribution, and MDOC will contribute additional funding to the home's project and ongoing costs. These contributions will ensure the sustainability of the home for future youth. There are no known grant opportunities that involve community infrastructure and improvements.

These funds are critical to the success of the project because there are currently zero staff-secure community residences for justice involved youth, specifically males, and minimal transitional living or shelter beds available for justice involved youth to reduce secure confinement. Due to the nature of the CDBG availability for construction costs, this limits the availability to seek additional funding sources. If the funds are not received or partial funds are received MDOC will seek additional funding opportunities through state and federal resources and provide a cash contribution to the project. The project is a high priority for the Juvenile Division, based on the aforementioned community housing needs and statistical information, and MDOC will continue to seek alternatives to provide stable and secure housing for justice involved youth.

Distress Score

Assigned Distress score of 6.

Multi-Jurisdictional Bonus

Not Applicable for this project.

APPENDIX I: BUDGET

Revenues: List ALL funding sources for the proposed program.	Please indicate: Secured or Projected	Revenues TOTAL
CDBG Request	\$370,000.00 (Projected)	\$370,000.00
Other HUD Funds (please list)		
Other Federal Funds (please list)		
State/ County Funds (please list)	\$325, 312.50 (Projected)	\$325, 312.50
In Kind Services	\$100,000.00 (Secured)	\$100,000.00
TOTAL PROGRAM or PROJECT REVENUE		\$ 795, 312.50

EXPENDITURES: Feel free to edit categories as relevant to your program	CDBG Expenditures	Expenditures All Other Sources	TOTAL Expenditures
Design/Engineering Costs	\$ 56, 312.50	\$ 0.00	\$ 56,312.50
Advertising	\$ 0.00	\$ 0.00	\$ 0.00
Materials/Supplies	\$ 300,000.00	\$ 262,500.00	\$ 562,500.00
Project administration/Labor	\$ 13,687.50	\$ 62,812.50	\$ 76,500.00
TOTAL PROGRAM EXPENSES	\$ 370,000.00	\$325, 312.50	\$ 695,312.50

Admin Expenditures for CDBG Program	CDBG Expenditures	Expenditures All Other Sources	TOTAL Expenditures
Direct Admin Expenditures	\$0.00	\$0.00	\$0.00
Indirect Admin Expenditures	\$0.00	\$0.00	\$0.00



Cumberland County District Attorney's Office

142 Federal Street, Portland, ME 04101
Phone: 207-871-8384 Fax: 207-775-3561

Jonathan Sahrbeck
District Attorney

Jennifer Ackerman
Deputy District Attorney



January 19, 2021

Colin O'Neill, Associate Commissioner
Department of Corrections
25 Tyson Drive, 111 SHS
Augusta, ME, 043330111

Dear Mr. O'Neill,

As you know, my name is Jonathan Sahrbeck and I am the District Attorney in Cumberland County (Prosecutorial District 2). Please accept this letter of support for the grant application being submitted by the Department of Corrections for the Cumberland County Community Development Block Grant, *Department of Corrections Juvenile Residential Home* to build a non-secure residence for justice involved youth.

As we have discussed, community-based programs have been shown to be a more effective and less traumatic alternative to incarceration of youth offenders. Although I acknowledge that the State of Maine needs a secure facility in circumstances when youth do pose a public safety threat to themselves or others, it would be helpful to have more non-secure resources for youth involved in the criminal justice system, including a juvenile residential home in South Portland.

The staff and treatment providers at Long Creek Youth Development Center have done a remarkable job in serving and assisting the youth who are involved in the criminal justice system. That said, our community needs to be providing more opportunities outside a secure facility for youth to avoid the trauma that can be inflicted from incarceration. A community-based program, such as a juvenile residential home, would serve this vulnerable population in (1) providing a safe place for a child to live (as opposed to the street) and (2) give them the treatment necessary to help them with their individual needs (i.e. substance use disorder, sustained trauma, mental health issues).

The District Attorney's Office is often asked to address situations that only come to us when other systems have failed. Many individuals, including youth, only find themselves involved in the criminal justice system because other community resources have failed. As prosecutors, we do not have the necessary tools to do our job effectively when we only have one option. A juvenile residential home would provide another option outside a secure facility that we could use to direct a person to the resources that he or she needs in the hope that the treatment will be what results with that person not coming back into the criminal justice system. This is why it is important to support this type of program.

Thank you for the consideration,

A handwritten signature in blue ink, appearing to read "Jonathan Sahrbeck".

Jonathan Sahrbeck
Cumberland County District Attorney

APPENDIX III: LOCAL ELECTED OFFICIAL ENDORSEMENT

APPENDIX IV: COMMUNITY LETTER OF SUPPORT



**CITY OF PORTLAND, ME
MAYOR AND CITY COUNCIL
KATHLEEN M. SNYDER, MAYOR**

January 21, 2021

Colin O'Neill, Associate Commissioner
Department of Corrections
25 Tyson Drive, 111 SHS
Augusta, ME, 043330111

Dear Mr. O'Neill,

My name is Kate Snyder, I am the Mayor of Portland.

Please accept this letter of support for the grant application being submitted by the Department of Corrections for the Cumberland County Community Development Block Grant, *Department of Corrections Juvenile Residential Home* to build a non-secure residence for justice involved youth.

Providing transitional housing to young men who are transitioning back into the community is, I believe, essential and effective. I applaud the MDOC's work to provide supported housing, outside a secured parameter, while young men work, possibly attend school, and gain additional skills needed to be positive and contributing members of society.

I extend my sincere appreciation to the Maine Department of Corrections' leadership and staff for the every-single-day work to address the needs of so many in our Maine communities.

Sincerely,

A handwritten signature in blue ink that reads "Kate Snyder".

Kate Snyder, Mayor

The Opportunity Alliance

December 30, 2020

Colin O'Neill, Associate Commissioner
Maine Department of Corrections
25 Tyson Drive, 111 SHS
Augusta, ME, 043330111

Dear Mr. O'Neill,

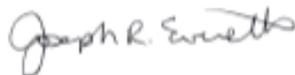
On behalf of The Opportunity Alliance (TOA), please accept this letter of support for the grant application being submitted by the Maine Department of Corrections (MDOC) for the Cumberland County Community Development Block Grant, *Department of Corrections Juvenile Residential Home* to build a non-secure residence for justice involved youth.

The project being proposed by the MDOC is a critical resource for many young men, age 14-20, involved with the juvenile justice system. Funding for this program will provide youth with access to education, employment, pro-social recreational and leisure activities, community service, medical care, substance use treatment, and mental health services, as needed. The program will engage with families, natural supports, mentors, and community resources to enhance community connectedness and belonging.

TOA has been partnering with the MDOC and have observed the Department providing critical strengths-based services and resources to young Mainers for decades. The MDOC is committed to improving the lives of young people and their work engages with families, natural supports, mentors, and community resources to enhance community connectedness and belonging for the youth they serve. The MDOC walks alongside youth in their journey offering programming that includes efforts to promote resiliency and recovery.

TOA has a long history of collaboration with the MDOC. We are a community-based organization providing 46 integrated community-based and clinical programs serving more than 20,000 people annually throughout the state of Maine. With over 50 years of experience, TOA draws from a comprehensive set of programs which address issues such as mental health, substance use, homelessness, lack of basic needs, and access to community supports. Through an extensive array of services, TOA provides opportunities for individuals to stabilize fragile situations and then works with them to achieve self-sufficiency. TOA is client-focused with extensive experience working with diverse populations including individuals living with co-occurring disorders as well as homeless youth, adults, and young parents. TOA is the Community Action Agency for Cumberland County, founded in 1965.

Sincerely,



Joseph R. Everett
President & CEO
The Opportunity Alliance



www.opportunityalliance.org

50 Lydia Lane, South Portland, ME 04106

telephone 207.874.1175 toll free 1.877.429.6884 fax 207.874.1181 tty 207.874.1180